

House of Representatives

THURSDAY, APRIL 1, 1965

The House met at 12 o'clock noon.

The Chaplain, Rev. Bernard Braskamp, D.D., offered the following prayer: Isaiah 58: 11: *The Lord shall guide thee continually and satisfy thy soul.*

Eternal God, our Father, grant that our aims and aspirations, purified and purged of all self-seeking and selfishness, may be well pleasing unto Thee.

Inspire us with a willingness to be channels and co-workers with Thee for the fulfillment of and the accomplishment of Thy divine purposes.

Make us to see more clearly that we are joined to all mankind in the very depth of our nature and help us discover the glory and splendor of that life which binds us one to another.

May we understand more clearly that, if we had the love, the faith, and the hope to rise to those heights to which Thou art continually calling us, what wonder and blessedness might be wrought among us and all men everywhere.

Hear us for the sake of our blessed Lord in whose name we offer our prayers and dedicate our lives. Amen.

THE JOURNAL

The Journal of the proceedings of yesterday was read and approved.

CORRECTION OF VOTE

Mr. RONCALIO. Mr. Speaker, yesterday on rollcall No. 58 I was recorded as having voted "aye." I was present and voted "present." I ask unanimous consent that the permanent Record be so corrected.

The SPEAKER. Is there objection to the request of the gentleman from Wyoming?

There was no objection.

HOUSING SUBCOMMITTEE OF COMMITTEE ON BANKING AND CURRENCY

Mr. ALBERT. Mr. Speaker, I ask unanimous consent that the Subcommittee on Housing of the Committee on Banking and Currency have permission to sit while the House is in session today during general debate.

The SPEAKER. Is there objection to the request of the gentleman from Oklahoma?

There was no objection.

COMMITTEE ON VETERANS' AFFAIRS

Mr. ALBERT. Mr. Speaker, I ask unanimous consent that the Committee on Veterans' Affairs have permission to

sit while the House is in session today during general debate.

The SPEAKER. Is there objection to the request of the gentleman from Oklahoma?

There was no objection.

SUCCESSION TO THE PRESIDENCY AND VICE-PRESIDENCY

Mr. COLMER (on behalf of Mr. Young), from the Committee on Rules, reported the following privileged resolution (H. Res. 314, Rept. No. 217), which was referred to the House Calendar and ordered to be printed:

H. Res. 314

Resolved, That, upon the adoption of this resolution, it shall be in order to move that the House resolve itself into the Committee of the Whole House on the State of the Union for the consideration of the resolution (H.J. Res. 1) proposing an amendment to the Constitution of the United States relating to succession to the Presidency and Vice-Presidency and to cases where the President is unable to discharge the powers and duties of his office. After general debate, which shall be confined to the resolution and shall continue not to exceed four hours, to be equally divided and controlled by the chairman and ranking minority member of the Committee on the Judiciary, the resolution shall be read for amendment under the five-minute rule. At the conclusion of such consideration the Committee shall rise and report the resolution to the House with such amendments as may have been adopted, and any Member may demand a separate vote in the House on any of the amendments adopted in the Committee of the Whole to the resolution or committee substitute. The previous question shall be considered as ordered on the resolution and amendments thereto to final passage without intervening motion except one motion to recommit, with or without instructions. After the passage of H.J. Res. 1, the Committee on the Judiciary shall be discharged from further consideration of S.J. Res. 1 and it shall then be in order in the House to move to strike out all after the resolving clause of said Senate joint resolution and to insert the provisions of H.J. Res. 1 as passed by the House.

ADDITIONAL TRAVEL AUTHORITY TO THE COMMITTEE ON PUBLIC WORKS

Mr. COLMER (on behalf of Mr. Young), from the Committee on Rules, filed the following privileged resolution (H. Res. 273, Rept. No. 218), which was referred to the House Calendar and ordered to be printed:

H. Res. 273

Resolved, That, notwithstanding the provisions of H. Res. 141, Eighty-ninth Congress, the Committee on Public Works is hereby authorized to send five of its members and two staff assistants to Lima, Peru, to attend the South American Regional Meet-

ing of the International Road Federation from May 14, 1965, to May 24, 1965, inclusive.

Notwithstanding section 1754 of title 22, United States Code, or any other provisions of law, local currencies owned by the United States shall be made available to the committee and employees engaged in carrying out their official duties under section 190(d) of title 2, United States Code: *Provided*, (1) That no member or employee of said committee shall receive or expend local currencies or appropriated funds for subsistence in an amount in excess of the maximum per diem rates approved for overseas travel as set forth in the Standardized Government Travel Regulations, as revised and amended by the Bureau of the Budget; (2) that no member or employee of said committee shall receive or expend an amount for transportation in excess of actual transportation costs; (3) no appropriated funds shall be expended for the purpose of defraying expenses of members of said committee or its employees in any country where counterpart funds are available for this purpose.

That each member or employee of said committee shall make to the chairman of said committee an itemized report showing the number of days visited in each country whose local currencies were spent, the amount of per diem furnished, and the cost of transportation if furnished by public carrier, or if such transportation is furnished by an agency of the United States Government, the identification of the agency. All such individual reports shall be filed by the chairman with the Committee on House Administration and shall be open to public inspection.

CALL OF THE HOUSE

Mr. GROSS. Mr. Speaker, I make the point of order that a quorum is not present.

The SPEAKER. Evidently a quorum is not present.

Mr. ALBERT. Mr. Speaker, I move a call of the House.

A call of the House was ordered.

The Clerk called the roll, and the following Members failed to answer to their names:

[Roll No. 59]

Adair	Gettys	Powell
Ashley	Hawkins	Purcell
Baldwin	Herlong	Roberts
Bow	Hosmer	Roosevelt
Brown, Calif.	Jones, Ala.	Rostenkowski
Byrnes, Wis.	McClary	Sisk
Conte	MacGregor	Smith, Iowa
Conyers	Mackay	Steed
Curtis	Mathias	Teague, Tex.
Diggs	Michel	Toll
Everett	Morton	Watkins
Evins, Tenn.	Passman	Yates
Foley	Patman	
Fulton, Tenn.	Pepper	

The SPEAKER. On this rollcall 393 Members have answered to their names, a quorum.

By unanimous consent, further proceedings under the call were dispensed with.

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April 1, 1965

CORRECTION OF VOTE

Mr. ST GERMAIN. Mr. Speaker, on rollcall No. 58, I am recorded as not voting. I was present and voted "yea". I ask unanimous consent that the permanent Record and Journal be corrected accordingly.

The SPEAKER. Is there objection to the request of the gentleman from Rhode Island?

There was no objection.

MANPOWER ACT OF 1965

Mr. COLMER. Mr. Speaker, by direction of the Committee on Rules, I call up House Resolution 305 and ask for its immediate consideration.

The Clerk read the resolution, as follows:

H. RES. 305

Resolved, That upon the adoption of this resolution it shall be in order to move that the House resolve itself into the Committee of the Whole House on the State of the Union for the consideration of the bill (H.R. 4257) to amend the Manpower Development and Training Act of 1962, as amended, and for other purposes. After general debate, which shall be confined to the bill and shall continue not to exceed two hours, to be equally divided and controlled by the chairman and ranking minority members of the Committee on Education and Labor, the bill shall be read for amendment under the five-minute rule. It shall be in order to consider without the intervention of any point of order the substitute amendment recommended by the Committee on Education and Labor now in the bill and such substitute for the purpose of amendment shall be considered under the five-minute rule as an original bill. At the conclusion of such consideration the Committee shall rise and report the bill to the House with such amendments as may have been adopted, and any Member may demand a separate vote in the House on any of the amendments adopted in the Committee of the Whole to the bill or committee substitute. The previous question shall be considered as ordered on the bill and amendments thereto to final passage without intervening motion except one motion to recommit with or without instructions.

Mr. COLMER. Mr. Speaker, I yield the customary 30 minutes to the gentleman from Ohio [Mr. BROWN], and pending that I yield myself such time as I may consume.

(Mr. COLMER asked and was given permission to revise and extend his remarks.)

Mr. COLMER. Mr. Speaker, House Resolution 305 provides for consideration of H.R. 4257, a bill to amend the Manpower Development and Training Act of 1962, as amended, and for other purposes. The resolution provides an open rule with 2 hours of general debate, making it in order to consider without the intervention of any point of order the substitute amendment now in the bill.

H.R. 4257 further amends the Manpower Development and Training Act in order to improve and strengthen the Nation's active manpower policy. The bill would extend the terminal date until June 30, 1968, continue 100-percent Federal financing until June 30, 1966, continue 100-percent Federal financing until June 30, 1966, and change State matching requirements thereafter to 10

percent of the costs of institutional training, in cash or kind. It also directs the Secretary of Labor to stimulate and assist job development programs to fill unmet service needs; expands the Secretary's research authority under title I, authorizing the use of grants as well as contracts, and providing explicit direction to undertake experimental and demonstration manpower projects; extends and increases the authorization for labor mobility demonstration projects and establishes trainee bonding demonstration project authority; liberalizes training allowances with respect to amount, duration, and eligibility; permits payment of daily commuting costs of trainees; rationalizes the national manpower training program by bringing the training program for redevelopment areas, now provided in the Area Redevelopment Act, under the Manpower Development and Training Act; and replaces the existing title-by-title limitation on annual appropriations with an open end authorization for the entire act.

Mr. Speaker, I urge the adoption of House Resolution 305.

(Mr. BROWN of Ohio asked and was given permission to revise and extend his remarks.)

Mr. BROWN of Ohio. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, the gentleman from Mississippi, my colleague on the Committee on Rules [Mr. COLMER], explained not only the rule but the contents of the bill the rule makes in order with 2 hours of general debate. This bill would extend the Manpower Development and Training Act with certain amendments. It is my understanding the Committee on Education and Labor reported this measure, unanimously. I know the Committee on Rules approved the rule without difficulty or controversy. It is entirely possible, inasmuch as this measure does carry a number of amendments and changes in the present act, that there may be some additional amendments offered on the floor of the House after general debate has closed. I know of no general opposition either in the rule or in this legislation itself in its present form.

Mr. Speaker, I yield back the balance of my time.

Mr. COLMER. Mr. Speaker, I move the previous question.

The previous question was ordered.

The SPEAKER. The question is on the resolution.

The resolution was agreed to.

Mr. POWELL. Mr. Speaker, I move that the House resolve itself into the Committee of the Whole House on the State of the Union for the consideration of the bill (H.R. 4257) to amend the Manpower Development and Training Act of 1962, as amended, and for other purposes.

The motion was agreed to.

IN THE COMMITTEE OF THE WHOLE

Accordingly, the House resolved itself into the Committee of the Whole House on the State of the Union for the consideration of the bill H.R. 4257, with Mrs. GRIFFITHS in the chair.

The Clerk read the title of the bill.

By unanimous consent, the first reading of the bill was dispensed with.

Mr. POWELL. Madam Chairman, I yield myself such time as I may require.

(Mr. POWELL asked and was given permission to revise and extend his remarks.)

Mr. POWELL. Madam Chairman, I speak to this House today on behalf of H.R. 4257, a bill entitled "The Manpower Act of 1965." This bill comes from the Committee on Education and Labor and amends the Manpower Development and Training Act of 1962, as amended.

The manpower development and training program established by that act is one of the most valuable weapons we have in this Nation's continuing battle to prevent the waste of our human resources and to realize the full productive potential of the American people. The new amendments to the act, proposed in H.R. 4257, are designed to make certain we will be able to use this weapon vigorously and effectively in the years ahead—and in all 50 States of this country.

The bill makes necessary changes in the act's present provisions for non-Federal matching contributions to Manpower Development and Training Act training costs. It also expands the eligibility for receipt of weekly subsistence allowances by trainees enrolled in the manpower development and training program. In several other ways it reduces the financial hardships that have discouraged some workers from taking training under the act and which have virtually forced some to drop out of training before completion. The bill further broadens the program to provide more adequate training for those with especially deprived educational backgrounds and to those capable of being trained for some of the advanced occupational skills that the Manpower Development and Training Act program has heretofore not been able to reach effectively.

These and other provisions of the bill will be presented in more detail by my fellow member of the Committee on Education and Labor, the gentleman from Michigan [Mr. O'HARA].

Madam Chairman, I think a tribute should be paid to two of our colleagues, in particular, as we consider this bill. One is the gentleman from Pennsylvania [Mr. HOLLAND], chairman of the Select Subcommittee on Labor. He, more than any other Member of this House, has been closely identified with the Manpower Development and Training Act ever since the early days of the 87th Congress, 4 years ago, when he first began the extensive hearings on manpower and automation problems which led ultimately to the passage of the act. The gentleman from Pennsylvania can be justly proud of his legislative accomplishments in making the manpower development and training program a reality and in securing the passage of further legislation which he introduced in 1963 to amend the act in a number of valuable ways. It is his bill, introduced on behalf of the administration, which we consider today as we again seek to improve this act by new amendments.

The other Member to whom special mention should be accorded is the gen-